



Our Ref: 63-11579
Your Ref: A757606

Hon Alanna Clohesy MLC
Chair
Standing Committee on Estimates and Financial Operations
Parliament House
4 Harvest Terrace
West Perth WA 6005

Dear Ms ^{Alanna} Clohesy

Thank you for your letter regarding the 2019-20 Budget Estimates – Questions Prior to Hearings.

Please find some answers enclosed. The remainder will be provided as soon as possible.

I apologise for the delay in responding while information is sought.

Yours sincerely

A handwritten signature in blue ink, appearing to read 'Stephen Dawson'.

HON STEPHEN DAWSON MLC
ACTING MINISTER FOR POLICE; ROAD SAFETY

Enc.

6 JUN 2019

**LEGISLATIVE COUNCIL STANDING COMMITTEE ON ESTIMATES AND FINANCIAL OPERATIONS
2019/20 BUDGET ESTIMATES HEARING - QUESTION PRIOR TO HEARING**

Western Australia Police Force

The Committee asked:

- 1. We refer to Budget Paper No. 2, p 365, Statement of Cashflows, and ask for a project-level breakdown of Royalties for Regions funded projects for each Fund?**

Answer

The WA Police Force advise as per the table below the agency is funded via the Regional Community Services Fund (operating expense) and the Regional Infrastructure and Headworks fund (capital).

Royalties for Regions	2018-19	2019-20	2020-21	2021-22	2022-23
	Estimated	Forward	Forward	Forward	Forward
	Actual	Estimate	Estimate	Estimate	Estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Regional Community Services Fund					
Regional Police Incentives	1,563	2,500	2,500	2,500	2,500
Regional Worker Incentives Allowance Payments (District Allowance)	2,497	2,497	2,497	2,497	2,497
Regional Police Enforcement Unit	5,202	5,332	5,465	5,465	5,465
Community Safety Network/Regional Radio Network	7,865	8,015	8,232	8,232	8,232
Police Radio Network- Commonwealth Legislated Radio Frequency Change	1,120	1,181	154		
Total	18,247	19,525	18,848	18,694	18,694
Regional Infrastructure and Headworks Fund					
Community Safety Network/Regional Radio Network	0	472			
Police Radio Network- Commonwealth Legislated Radio Frequency Change	6980	175			
Capel Police Station	2,000	6000			
Multifunctional Policing Facilities Air Conditioning Replacement	2,850	9,800			
Total	11,830	16,447			

Note – These amounts do not include carryover from previous years.

2. On non-operational special purpose accounts:

(a) How many has your agency established under sections 16(1)(b) to (d) of the *Financial Management Act 2006*;

Answer

The WA Police Force advise 4.

The Road Safety Commission / WA Police Force advise 1.

(b) In a table include:

- (i) the name of each account;**
- (ii) when it was established;**
- (iii) each account's purpose;**
- (iv) balance as at 9 May 2019; and**
- (v) the last 12 months of activity;**

Answer

The WA Police Force advise:

Name	Established	Purpose	Balance 30/04/19 \$'000	Activity (from 1 July 2018 to 30 April 2019) \$'000	
Found Money Trust	2000	To hold monies which have been found and surrendered to the Police Service, and for which the lawful owner has not been ascertained within seven days of receipt of the monies by the receiving officer.	365	Opening Balance	328
				Receipts	403
				Payments	366
				Closing Balance	365
Stolen Monies Trust	2001	To hold monies seized by the Police Service believed to be stolen monies pending prosecution. Monies seized by police officers and believed to be stolen are held pending identification of the rightful owner. In the event that the funds remain unclaimed, they are dealt with in accordance with the application of the Unclaimed Money Act 1990.	215	Opening Balance	220
				Receipts	246
				Payments	251
				Closing Balance	215

Seized Money Trust	2005	To hold monies seized by officers of the Police Service in the exercise of relevant statutory powers.	48,951	Opening Balance	35,494
				Receipts	24,734
				Payments	11,278
				Closing Balance	48,951
Deceased Estate Money Trust	2006	To hold monies found on deceased persons by officers of the Police Service in the exercise of relevant statutory powers.	51	Opening Balance	17
				Receipts	307
				Payments	276
				Closing Balance	51

The Road Safety Commission / Western Australia Police Force advise:

Name	Established	Purpose	Balance 30/04/19 \$'000	Activity (from 1 July 2018 to 30 April 2019) \$'000	
Road Trauma Trust Account	1993 (as the Road Trauma Trust Fund)	To improve the safety of roads in the State; and To reduce the deaths of people, the injuries to people, and the damage to property, resulting from incidents occurring on roads in the State.	72,360	Opening Balance	52,814
				Receipts	80,690
				Payments	61,138
				Closing Balance	72,366

(c) Describe the (1) governance mechanisms and (2) safeguards that are in place to meet the demands of section 16(2) of the *Financial Management Act 2006*; and

Answer

The WA Police Force advise section 16 (2) of the Financial Management Act requires that *the accountable authority of an agency is to maintain records that enable the accountable authority to account separately for each agency special purpose account of the agency.*

The governance mechanisms and safeguards that are in place to meet the demands of section 16(2) of the Financial Management Act 2006 are based on WA Police Force's Finance and Asset Management Manual which details financial policies and procedures.

Within the WA Police Force financial system, special purpose accounts are separately identifiable based on accounting structures.

In addition, the Road Safety Commission advise the governance mechanisms for Road Trauma Trust Account is as per section 5(f) of *Road Safety Council Act 2002*.

(d) When was your agency last audited by the Office of the Auditor General primarily about special purpose accounts:

Answer

The WA Police Force advise the agency does not believe its special purpose accounts have been audited.

The Road Safety Commission advise the last audited by the Office of the Auditor General in 2012, *Managing the Road Trauma Trust Account Report 15 – November 2012*.

(i) If applicable, what were the findings of that audit?

Answer

The Road Safety Commission advise the key findings of the Auditor General's report were:

- All speed and red light camera fines are paid into an agency special purpose account held by Main Roads WA (as at 2012, the fund was transferred to the WA Police Force at 2017-18) called the Road Trauma Trust Account (the Account).
- The Account is not a stand-alone account and can be accessed without the Road Safety Council's or the Office of Road Safety's approval or control. This creates a risk that Account funds could be applied to projects or activities other than those approved for funding. However, we found no evidence that funds had been accessed for unapproved projects or used inappropriately. While Main Roads WA's management processes are designed to prevent this from happening, stronger controls are warranted given the increase in funds paid into the Account since 2011.
- A lack of policy and clear role definition for the Office of Road Safety as the Account administrator reduces its authority to require funding recipients to provide effective acquittal of project funding. One in five progress reports were not submitted despite the Office of Road Safety's attempts to gain compliance. Where these were submitted, most contained limited information about progress other than money spent.
- Eighty-three per cent of project files held by the Office of Road Safety did not include executed agreements. In all but one of these files, the Office of Road Safety itself or Main Roads WA were the fund recipients.
- The Road Safety Council cannot demonstrate that it has an effective process for making recommendations to maximise the chance of achieving the State's road safety goals. This is because the Council has no master action plan for the strategy as a whole, and no rigorous or transparent process for choosing the project proposals it recommends. Rigour and transparency are needed to manage the risk of real or perceived conflicts of interest among Council members who both recommend and receive funding from the Account.
- The Road Safety Council is not adequately addressing its legislative responsibility to monitor and evaluate the effectiveness of road safety measures. This is because project reporting is patchy and often contains too little information to enable the Council and Office of Road Safety to evaluate project performance and inform future recommendations.
- In August 2012, the Road Safety Council adopted a performance monitoring framework comprising measures for outcomes, outputs (activities), road system risk and changes in risk resulting from broader economic and social change. This could be used to assess the strategy's progress and inform planning priorities. While this is a step in the right direction, it is not a master action plan for implementing Towards Zero.



Hon Nick Goiran MLC asked:

2. I refer to p.353 of Budget Paper No.2, Vol.2, and the allocation of \$807 000 to the Family and Domestic Violence Monitoring Unit, and I ask:

- (a) Does this include electronic monitoring trial program for violent offenders who have breached a violence restraining order;

Answer:

The WA Police Force advise yes; the funding, \$5.5 million over the forward estimates, is for this trial.

- (b) If yes to a) in which metropolitan and regional locations will the trial take place; and

Answer:

The WA Police Force advise the trial will be undertaken in the metropolitan area.

- (c) If yes to a) how long is this trial scheduled for?

Answer:

The WA Police Force advise the trial is scheduled across the forward estimates (4 years).

3. I refer to p.354 of Budget Paper No.2, Vol.2, which refers to "the strategic partner agencies, non-government organisations and researchers to develop standards and strategic advice to reduce the impact of family violence within the Western Australian community", and I ask:

- a) How much of the \$807 000 is allocated to these partnerships and research; and

Answer

The WA Police Force advise none of this funding (e-monitoring) is for this effort. A separate appropriation has been provided by Government to develop codes of practice which will involve partners etc.

- (b) What are the names of these strategic partner agencies, non-government organisations and researchers?

Answer

The Western Australia Police Force advise Government: Department of Justice, Department of Communities, Department of Health, Department of Education; and Non-government: Women's Council of WA, Stopping Family Violence, University of Western Australia, Curtin University, Australia's National Research Organisation for Women's Safety Limited, Australian Institute of Criminology and Our Watch.

The Hon Martin Aldridge MLC Asked:

1. I refer to Government Regional Officer's Housing (GROH) and I ask:

- (a) How many properties does the WA Police Force procure from the Department of Housing for employee housing by region;**

Answer

The WA Police Force advise:

District	
Kimberley District	206
Pilbara	219
Goldfields-Esperance	202
Mid West Gascoyne	188
South West	105
Great Southern	135
Wheatbelt	104
Mandurah (Peel)	5

- (b) Please identify the 55 police stations and 12 multi-function police stations where staff pay no rent;**

Answer

The WA Police Force advise the police stations are Bencubbin, Beverley, Boyup Brook, Brookton, Bruce Rock, Carnamah, Corrigin, Cranbrook, Cue, Cunderdin, Dalwallinu, Dowerin, Dumbleyung, Dwellingup, Eucla, Fitzroy Crossing, Gnowangerup, Goomalling, Halls Creek, Jerramungup, Kondinin, Koorda, Kulin, Lake Grace, Laverton, Leinster, Leonora, Marble Bar, Meekatharra, Mingenew, Morawa, Mt Magnet, Mukinbudin, Mullewa, Nannup, Narembeen, Norseman, Nullagine, Perenjori, Pingelly, Port Hedland, Quairading, Ravensthorpe, Roebourne, Southern Cross, South Hedland, Tambellup, Three Springs, Wickepin, Wiluna, Wongan Hills, Wyalkatchem, Wyndham, Yalgoo, Yarloop.

The WA Police Force advise the Multi-Function Police Facilities are Balgo, Bidadanga, Blackstone, Burringurrah, Dampier Peninsula, Jigalong, Kalumburu, Kintore (NT), Looma, Warakurna, Warburton, Warmun

- (c) For each year from 2015/16 to 2019/20 please identify the amount of rent increase which relates to Tenant Rent Setting Framework and the up to \$30 per week increase and the extent to which that rent increase was borne by the tenant or the Police Force;**

Answer

The previous cap on annual rent increases of \$10 per annum was applied in 2015/16. The former Government increased the cap to \$30 from 2016/17, and reduced the WA Police Force appropriation by more than \$15 million. For 2016/17, a decision was made to keep the increase to \$10 for that year. The \$30 increase applied in 2017/18 and 2018/19.

- (d) How many properties remain leased below market rental value and what is the total value associated with bringing these properties to market rental value;**

Answer

The WA Police Force advise in 2017-18, the agency made a total payment of \$40.3 million for all GROH properties at market rental value.

- (e) With reference to the 21 May 2019 decision to not pass on the expected \$30 per week annual increase is it expected that this post budget financial decision will be a cost borne by the WA Police Force budget or will an additional appropriation be made to allow for this policy change; and**

Answer

The WA Police Force advise it is anticipated that the appropriation previously removed will be returned to agencies, however this is still to be determined.

- (f) With reference to (5) what is the financial value of the 21 May 2019 decision to not proceed with the \$30 per week annual increase?**

Answer

The WA Police Force advise approximately \$1.3 million.

- 2. I refer to the Services and Key Efficiency Indicators on page 358, and the FTE for Metropolitan, Regional and Remote, and Specialist policing services and I ask:**

Answer

The WA Police Force advise for the above policing services in parts (a), (b) and (c) the full time equivalents are apportioned across services based on the operational hours allocation. It represents the proportion of the total forecast Police agency FTE (Sworn and public servants) for the year based on the ratios of those operational hours. It does not reflect the actual full time equivalents posted to the all these services.

The allocation to each service will vary between years, representing the WA Police Force response to the operational needs of each service.

- (a) Of the budgeted Regional and Remote officers, seems that that's an increase of 36. Is this correct?**

Answer

The WA Police Force advise yes.

- (b) For Metropolitan, there's an anticipated increase of 63. Is this correct?**

Answer

The WA Police Force advise yes.

- (c) And for Specialist officers, there's an anticipated increase of 71. Is this correct?**

Answer

The WA Police Force advise yes.

- (d) Can the Minister please identify where the 100 Methamphetamine Action Plan officers will be based?**

Answer

The WA Police Force advise the 100 FTE were allocated to Specialist Services.

- (e) Will there be a marine branch of officers as part of the Methamphetamine Action Plan?**

Answer

The WA Police Force advise no.

- (f) Will any of these new roles be based in Dampier or the North West?**

Answer

The WA Police Force advise no.

On page 365 under Statement of Cashflows (Controlled)

- (a) RfR: Slight increase for the Regional Community Services Fund from the 2018-19 budget. What is this attributed to?**

Answer

The WA Police Force advise the increase is attributable to the funding movements in the Regional Police Incentives, the Regional Worker Incentive Allowance Payments, the Regional Police Enforcement Unit, the Community Safety Network/ Regional Radio Networks and Police Radio Network changes required by Commonwealth Legislated Radio Frequency Changes.

- (b) RfR: No forward estimates from the Regional Infrastructure and Headworks Fund. Reasoning for this?**

Answer

The WA Police Force advise there is currently no capital funding from Royalties for Regions beyond these projects. Further details are in the answer to Committee Question 1.

- (c) Under Net Cash Held, significant variations over the forward estimates. What's the reasoning for this?**

Answer

The WA Police Force advise the movement of \$43 million (cash held increase) between the 2019-20 Budget Estimate and the 2020-21 Forward Estimate is mainly due to the impact of new accounting standard AASB16, changes in the Regional infrastructure and headworks fund, changes in Grants and Subsidies payment due to the Road Trauma Trust Account funding provided in 2019-20, movement of Supplies and services payment due to the one-off carryover funding allocated in

2019-20, changes in employee benefits payments in 2019-20 and beyond, and changes in cashflows from investing activities attributed to the completion of capital projects in 2019-20, changes in Net Cash receipts provided by State government due to the reduction of capital appropriation resulting in the completion of capital projects in 2020-21, and changes in cashflows from investing activities attributed to the completion of capital projects in 2020-21 and beyond.

4. I refer to page 179 in Budget Paper No. 3, Heading titled 'Investing in Our Communities' and I ask:

(a) What is the regional break down of the \$340m per annum on services provided by the WA Police Force's regional districts?

Answer

The WA Police Force advise the regional breakdown of \$340 million per annum represent the estimated direct cost for the service. The estimated breakdown by regional districts is shown in the table below:

Police District	\$m
Kimberley District	\$58
Pilbara	\$58
Goldfields-Esperance	\$52
Mid West Gascoyne	\$50
South West	\$48
Great Southern	\$40
Wheatbelt	\$34

The allocation of the total cost of service to this service is based on a cost allocation model which allocates direct costs to services where applicable, and then further allocates indirect costs such as policing support overheads and corporate services overheads according to accepted cost allocation methodologies.

(b) What amount of this is new funding?

Answer

The WA Police Force advise the cost allocation model provides that new funding that benefits the whole agency is reflected in all policing services. For example, mobile policing devices will be rolled out to regional policing districts.

(c) Noting that in the 2018-19 budget there were 5150 Government Regional Officer Housing properties, and in the 2019-20 budget there are only 5087 properties, can the Minister please explain this decrease? Lack of need, funding cuts, or did these houses fall into disrepair?

Answer

The WA Police Force advise the total number of GROH properties refers to the whole of government number and is a matter for the Minister for Housing.

- (d) Where has the 1 police station closed? 2018-19 Budget had 123 stations and approximately 1600 officers and staff, 2019-20 has 122 stations and approximately 1700 officers and staff.**

Answer

The WA Police Force advise no police stations have closed. The reference to 123 stations includes Kintore Multi-functional Police Facility which is located in the Northern Territory, where the WA Police Force provide a police response.

5. I refer to the expiring WA Police industrial agreement and I ask:

- (a) For 2019-20 and for each year of the forward estimates what is industrial agreement outcome is the budget and forward estimates predicated upon;**

Answer

The WA Police Force advise the agency is budgeted for the state wages policy.

- (b) If the budget is predicated upon the State wages policy of a maximum \$1,000 per annum increase in salary and noting that the State's wages policy is set to expire within the next two years, is it the case that Police Officer's may be disadvantaged by a review of the State wages policy within the next two years and an agreement which may extend beyond that period; and**

Answer

The WA Police Force advise industrial Agreements across the State Public sector are negotiated with unions within the parameters of the wages policy operable at the time they are negotiated.

- (c) What is the cost variance of applying a wages policy linked to the consumer price index rather than a fixed monetary amount as is currently the case with respect to WA Police?**

Answer

The WA Police Force advise based on a projected CPI increase for next two years only the variance is approximately \$7 million in 2019-20 and \$18 million in 2020-21.

6. I refer to sworn Police Officer's and I ask:

- (a) For each rank and pay grade contained within the current industrial agreement identify the number of employees by head count and FTE?**

Answer

Please refer to the Table at Attachment A.

7. I refer to the growth in FTE from 2017-19 (21 FTE) to 2019-20 (32 FTE) and I ask;

- a) What has driven the substantial growth in staffing levels; and**

Answer

The Road Safety Commission advise the increase in the FTE in 2019-20 is due to staff being moved to fixed term contracts or recruited into permanent positions in an effort to reduce numbers of staff procured through the Common Use Arrangement for Temporary Personnel.

- b) Please provide an organisation structure for the Road Safety Commission by position title and employee classification level?**

Answer

Please refer to the attached Road Safety Commission organisation structure at Attachment B.

8. I refer to the Road Trauma Trust Account and I ask:

- a) For 2018-19 and 2019-20 please provide a detailed list of projects and initiatives funded from the Road Trauma Trust Account;**

Answer

Please refer to Attachment C.

- b) Of those identified in (1) how many of the approved projects and initiatives did not originate from the Road Safety Council;**

Answer

The Road Safety Commission advise the projects and initiatives were approved by the Road Safety Council.

- c) Of those identified in (2) where did the approved projects and initiatives originate; and**

Answer

The Road Safety Commission advise from the Department of Fire and Emergency Services; Injury Matters and the Shire of Cranbrook.

- d) Were any of the approved projects or initiatives not receive the endorsement and therefore recommendation of the Road Safety Council?**

Answer

The Road Safety Commission advise the projects or initiatives receiving Road Trauma Trust Account funding received endorsement or recommendation from the Road Safety Council.

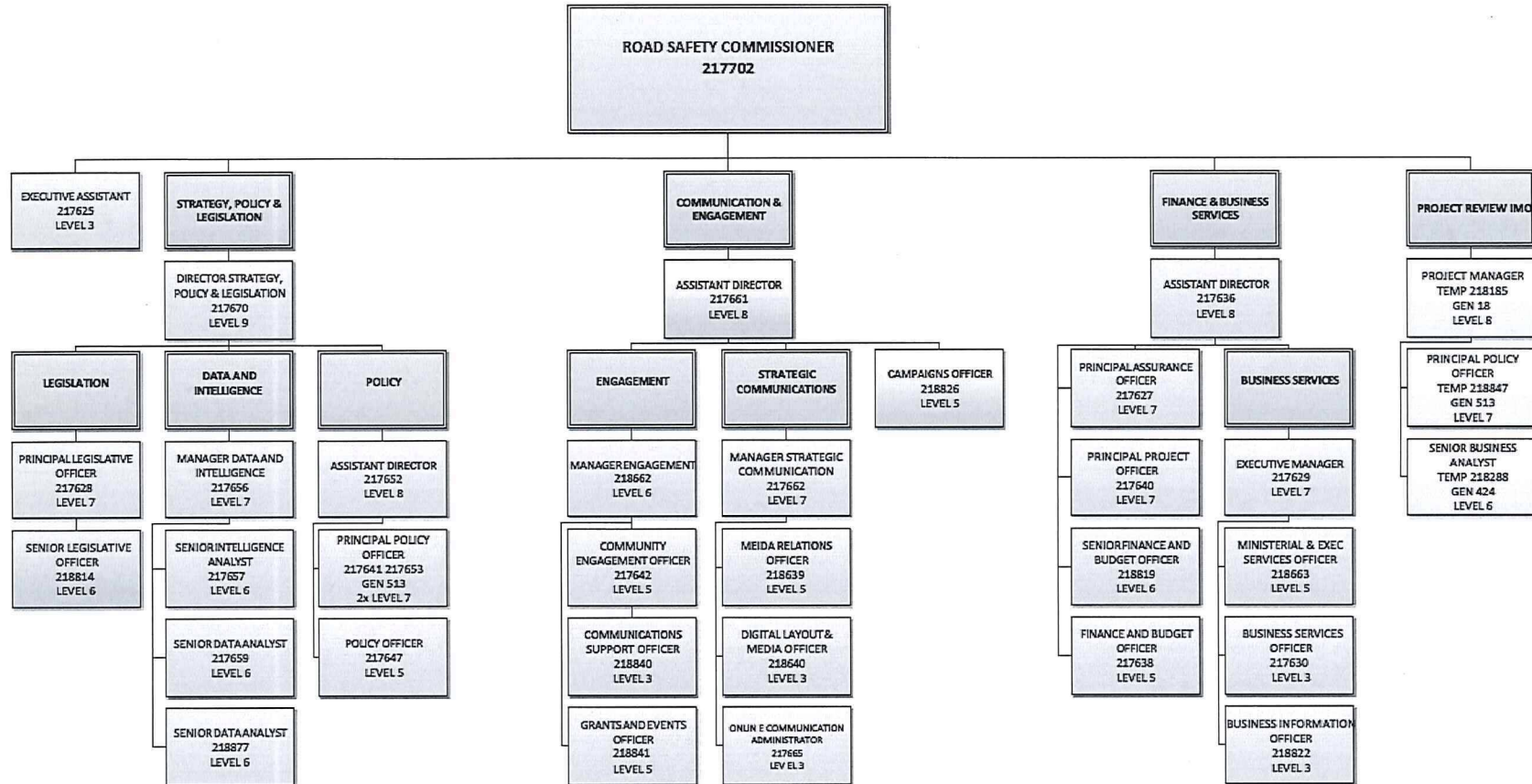
Police Officers as at 28 May 2019 Data extracted from RMIS on 28 May 2019

Formatted Rank	Pay Scale Group	Increment Level	Headcount	FTE
Commander	EBS680	1	4	4.00
		2	3	3.00
		3	2	2.00
		4	2	2.00
Commander Total			11	11.00
Superintendent	EBS670	1	6	6.00
		3	9	9.00
		4	6	6.00
		5	19	19.00
Superintendent Total			40	40.00
Inspector	EBS660	1	19	19.00
		2	22	22.00
		3	18	18.00
		4	62	62.00
Inspector Total			121	121.00
Senior Sergeant Base	EBS550	1	18	18.00
		2	45	45.00
		3	12	10.70
		4	22	22.00
		5	65	65.00
Senior Sergeant Country OIC	EBS610	1	5	5.00
		2	7	7.00
		3	5	5.00
		4	5	5.00
		5	11	11.00
Senior Sergeant Metro OIC	EBS690	1	1	1.00
		2	11	11.00
		3	5	5.00
		4	9	9.00
		5	23	23.00
Senior Sergeant Total			244	242.70
1/C Sergeant	EBS580	5	1	1.00
1/C Sergeant Total			1	1.00
Sergeant Base	EBS540	1	124	123.75
		2	141	138.60
		3	136	134.60
		4	146	145.30
		5	533	527.80
Sergeant Country OIC	EBS600	1	6	6.00
		2	13	13.00
		3	12	12.00
		4	18	18.00
		5	52	52.00
Sergeant Metro OIC	EBS700	4	1	1.00
		5	1	1.00
Sergeant Total			1183	1173.05
Senior Constable	EBS530	1	463	452.00
		2	554	540.00
		3	383	367.13
		4	317	301.30
		5	230	221.75
		6	828	805.50
Senior Constable Total			2775	2687.68
1/C Constable	EBS520	1	473	467.90
		2	520	500.85
1/C Constable Total			993	968.75
Constable	EBS510	1	1	1.00
		4	168	166.75
		5	276	274.25
		6	246	244.00
Constable Total			691	686.00
Probationary Constable	EBS510	2	89	89.00
		3	161	160.75
		4	1	1.00
		5	1	1.00
Probationary Constable Total			252	251.75
Recruit	EBS510	1	102	102.00
Recruit Total			102	102.00
Senior APLO	EBS650	5	4	4.00
Senior APLO Total			4	4.00
Grand Total			6417	6288.93

Hon Martin Aldridge MLC Question 7 - Road Safety Commission organisation structure



ROAD SAFETY COMMISSION



Hon Martin Aldridge MLC Question 8 - Road Trauma Trust Account Projects

	2018-19	2019-20
	Approved Budget	Current Budget
	\$'000	\$'000
Intersections	5,680	4,841
Metropolitan Intersection Crash Program	4,300	3,841
Toodyay Road -Stoneville and Lilydale intersections	1,280	0
Rural Intersection Advanced Warning Signs	100	1,000
Run-Off Road Crashes	49,476	38,001
Cranbrook Vehicle Rest Area	284	0
Run-Off Road Crashes Road Improvements - State Roads	25,318	17,581
Wheatbelt safety review – Toodyay Road Improvements	4,766	0
Wheatbelt safety review – Great Eastern/Great Southern Highway	6,800	10,420
Safety review – Indian Ocean Drive Improvements	12,308	10,000
Impaired Driving (Drug and alcohol)	10,226	9,475
Increase Breath and Drug Testing	5,940	5,292
Expansion of Drug Testing Capabilities	1,006	1,022
Increased Roadside Alcohol and Drug Testing - EC	854	864
Crash Blood Testing	225	240
Replacement of Breath and Drug Operations Bus	772	600
Alcohol Interlocks Assessment and Treatment Services	1,429	1,457
Speed Management	34,731	38,241
Speed Camera Replacement Program	8,346	9,439
Automated Traffic Enforcement (ATE) - Expansion Program	5,113	2,361
Automated Traffic Enforcement (ATE) - Camera Maintenance Program	0	2,743
Infringement Management Operation (IMO) - Administration Costs	11,119	14,127
Automatic Number Plate Recognition (ANPR) Technology	1,216	321
Speed Monitoring Project	100	100
Electronic School Zone Sign Project	4,000	4,000
Enhanced Speed Enforcement Administration Costs	4,837	5,150
People Walking and Riding	5,013	10,436
South West Emergency Rescue Helicopter	0	4,650
Road Aware (SDERA)	1,594	1,664
Data Linkage and Road Safety Analysis	126	145
Party Program	402	445
WA Injury Prevention aided by State Trauma Registry	357	360
Road Trauma Support Services	847	860
Roadwise Community Road Safety Program	1,687	1,730
Integrated Cycling Incident Reporting Facility	0	120
Learner Log Book App	0	462
Supporting implementation and results focus	16,423	17,105
Road Safety Community Education and Behaviour Change Campaigns	6,945	6,948
Road Safety Community Grants Program	360	360
RSC Operating Costs	9,118	9,797