



***COMMUNITY DEVELOPMENT AND
JUSTICE STANDING COMMITTEE***

ANNUAL REPORT 2002 - 2003

Report No. 3

in the 36th Parliament

2003

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Community Development and Justice Standing Committee

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COMMUNITY DEVELOPMENT AND JUSTICE STANDING COMMITTEE

ANNUAL REPORT 2002 - 2003

Report No. 3

Presented by:

Mr D.A. Templeman, MLA

Laid on the Table of the Legislative Assembly
on 4 December 2003

COMMITTEE MEMBERS

Chair	Mr D.A. Templeman, MLA Member for Mandurah
Deputy Chair	Mr L. Graham, MLA Member for Pilbara
Members	Mr J.N. Hyde, MLA Member for Perth
	Mr A.P. O'Gorman, MLA Member for Joondalup
	Ms S.E. Walker, MLA Member for Nedlands

COMMITTEE STAFF

Principal Research Officer	Mr Michael Baker, BA (Hons)
Research Officer	Ms Nicole Burgess, BA

COMMITTEE ADDRESS

Community Development and Justice Standing Committee
Legislative Assembly
Parliament House
Harvest Terrace
PERTH WA 6000

Tel: (08) 9222 7494
Fax: (08) 9222 7804
Email: lacdjsc@parliament.wa.gov.au
Website: www.parliament.wa.gov.au

TABLE OF CONTENTS

COMMITTEE MEMBERS	I
COMMITTEE STAFF	I
COMMITTEE ADDRESS	I
COMMITTEE'S FUNCTIONS AND POWERS	V
CHAIR'S FOREWORD	VII
CHAPTER 1 INTRODUCTION	1
1.1 INTRODUCTION	1
1.2 PUBLIC HEARINGS	1
1.3 BRIEFINGS	3
1.4 INVESTIGATIVE TRAVEL	10
1.5 REPORTS TABLED	11
(a) Emergency Services Legislation	12
1.6 WORK IN PROGRESS	12
(a) Inquiry into the Arts in Regional Western Australia	12
(b) Rehabilitation in Prisons Inquiry	13
CHAPTER 2 FINANCIAL STATEMENT.....	15

COMMITTEE'S FUNCTIONS AND POWERS

The functions of the Committee are to review and report to the Assembly on: -

- (a) the outcomes and administration of the departments within the Committee's portfolio responsibilities;
- (b) annual reports of government departments laid on the Table of the House;
- (c) the adequacy of legislation and regulations within its jurisdiction; and
- (d) any matters referred to it by the Assembly including a bill, motion, petition, vote or expenditure, other financial matter, report or paper.

At the commencement of each Parliament and as often thereafter as the Speaker considers necessary, the Speaker will determine and table a schedule showing the portfolio responsibilities for each committee. Annual reports of government departments and authorities tabled in the Assembly will stand referred to the relevant committee for any inquiry the committee may make.

Whenever a committee receives or determines for itself fresh or amended terms of reference, the committee will forward them to each standing and select committee of the Assembly and Joint Committee of the Assembly and Council. The Speaker will announce them to the Assembly at the next opportunity and arrange for them to be placed on the notice boards of the Assembly.

CHAIR'S FOREWORD

This is the third report of the Community Development and Justice Standing Committee, which was first appointed on 30 May 2001.

The Committee has completed one substantial inquiry and has another under way. In November 2002, I tabled the Committee's report on Emergency Services Legislation in Western Australia. This report represented a great deal of work by the Committee members and staff and I believe will prove to be a catalyst for change in the vital area of emergency services in this state.

Straight after tabling this report, the Committee embarked on its second major inquiry, Arts in Regional Western Australia. By the time the Committee report to the Legislative Assembly in the second half of 2004, it will have visited all regions within Western Australia, as well as regional New South Wales and Victoria; it will have received dozens of detailed submissions from people throughout Western Australia; and it will have spoken with people involved in the Arts from Derby to Esperance.

I believe that the Committee's work will assist in highlighting the importance of the arts within regional Western Australia, not only economically but, equally importantly, as a vital social and cultural force.

This has been a very busy year for the Committee and I commend the Committee members for their efforts. I would also like to express my appreciation for the work of the Committee's staff in providing professional and enthusiastic support throughout the year.

MR D.A. TEMPLEMAN, MLA
CHAIR

CHAPTER 1 INTRODUCTION

1.1 Introduction

During the course of this reporting period (Table 1.1), the Committee:

- Completed 1 inquiry involving 56 meetings, including 15 deliberative meetings;
- Took evidence and was briefed by 94 people, in Perth, Canada, Queensland, New South Wales, Victoria and regional Western Australia;
- Undertook investigative travel to Canada, Queensland, New South Wales, Victoria and regional Western Australia; and
- Attended the 12th World Conference on Disaster Management in Toronto, Canada.

Table 1.1

Summary of activities of the Community Development and Justice Standing Committee, 1 July 2002 - 30 June 2003

Description	Activity
Briefings	41
Deliberative meetings	15
Formal evidence hearings	3
Witnesses appearing	22
Reports tabled	2 - Emergency Services Legislation in Western Australia; Annual Report 2001-02
Report findings tabled	4
Report recommendations tabled	1

1.2 Public Hearings

Pursuant to Assembly Standing Order 264, the Committee has power to send for persons, papers and records. During the period 1 July 2002 - 30 June 2003, the Committee conducted 3 public hearings, taking evidence from 25 witnesses to assist with its investigations into both Emergency Services Legislation and the Arts in Regional Western Australia (Table 1.2).

Table 1.2**Public Hearings of the Community Development and Justice Standing Committee, 1 July 2002 - 30 June 2003**

Date	Witness	Position	Organisation
06.08.02	Brent Stephen Rudler	Mayor	Town of Port Hedland
	Azhar Awang	Director, Technical Services	Town of Port Hedland
	Kerry Janice Angel	Local Manager	Hedland State Emergency Service
	Frank Audas	Officer in Charge	Port and South Hedland Police
	Yvonne Donaldson	Secretary/Deputy Commander	Volunteer Marine Rescue Service
	Peter Stanley Angel	Deputy Local Manager	Hedland State Emergency Service
	Michael Cummings	Captain	Port Hedland Fire Services
21.08.03	Leslie Michael Bates	President	Shire of Moora
16.06.03	Ian Hill	Director Community Development	City of Mandurah
	Rosalie Richards	President	Mandurah - Murray Arts Council
	Lesley Couzens	Production Coordinator	Mandurah Performing Arts Centre
	Coral Richards	Treasurer	Mandurah - Murray Arts Council
	Marion Palmer	Head of Drama	Mandurah Senior College
	Elizabeth Hoek	Councillor	Boddington Shire Council
	Mark Newman	Chief Executive Officer	City of Mandurah
	Michelle Emmerson-Law	Manager Community Services	City of Mandurah
	John Scott	Community Development Officer	City of Mandurah

Date	Witness	Position	Organisation
16.06.03 <i>cont.</i>	Jane Tillson	Arts and Cultural Development Officer	City of Mandurah
	Ron Wotherspoon	Board of Management	Mandurah Performing Arts Centre
	Peter Reading	Board of Management	Mandurah Performing Arts Centre
	Bethwyn Harvey	Board of Management	Mandurah Performing Arts Centre
	Wendy Wise	Board of Management	Perth International Arts Festival
	Anne Bennetts	Member	Mandurah-Murray Arts Council
	Anthea Fitzhardinge	Member	Mandurah-Murray Arts Council
	Trudy Bryant	President	Boddington Arts Council

1.3 Briefings

In addition to gathering evidence during the formal hearings, the Committee received a number of informal briefings. The Briefings were used to gain information in relation to the committee's inquiries as well as other matters (Table 1.3).

Table 1.3

Briefings provided to the Community Development and Justice Standing Committee, 1 July 2002 - 30 June 2003

Date	Witness	Organisation	Location
08.07.02	Jim Harlich, Ass. Dep. Minister, Emergency Management	Office of Critical Infrastructure Protection and Emergency Preparedness (OCIPEP)	Toronto, Ontario
	John Eckholm, Director, Preparation Planning	OCIPEP	Toronto, Ontario
	Sandra Wright, Senior Policy Analyst	OCIPEP	Toronto, Ontario

Date	Witness	Organisation	Location
08.07.02 <i>cont</i>	Jacques Grenier, Director, International Relations	OCIPEP	Toronto, Ontario
11.07.02	Neil McKerrell, Director	Emergency Management Organisation (EMO)	Toronto, Ontario
	Doug Harrison, Deputy Director	EMO	Toronto, Ontario
	Wayne Brocklehurst	OCIPEP	Toronto, Ontario
12.07.02	Jack McFadden, Director, Flood and Fire Management Branch	Ministry of Natural Resources	Toronto, Ontario
	Don Haley, Toronto Region	Conservation Authority (CA)	Toronto, Ontario
	Dick Hunter, General Manager	Conservation Ontario	Toronto, Ontario
	Nicole Leger	OCIPEP	Toronto, Ontario
15.07.02	Randy Hull, Emergency Coordinator	City of Winnipeg	Winnipeg, Manitoba
	Capt Ron Shaw, Operations Officer		Winnipeg, Manitoba
	Andrea MacDonald, Regional Director	OCIPEP	Winnipeg, Manitoba
	Cathy Chartier, Ass. to Emergency Coordinator		Winnipeg, Manitoba
	Don Brennan, Preparedness and Response Coordinator		Winnipeg, Manitoba
	Larry French, Ass. Regional Director	OCIPEP	Winnipeg, Manitoba
	Linda Yaworski, Coordinator, staffing branch	City's Emergency Preparedness and Coordination Committee	Winnipeg, Manitoba

Date	Witness	Organisation	Location
15.07.02 <i>cont.</i>	Patti Regan, Manager of Customer Services	City's Emergency Preparedness and Coordination Committee	Winnipeg, Manitoba
	Craig Cormack, City of Winnipeg	City's Emergency Preparedness and Coordination Committee	Winnipeg, Manitoba
	Paul Kentziger, Winnipeg Police Service	City's Emergency Preparedness and Coordination Committee	Winnipeg, Manitoba
	Randy Hull, Emergency Coordinator	City's Emergency Preparedness and Coordination Committee	Winnipeg, Manitoba
	Gwen Howe, City of Winnipeg	City's Emergency Preparedness and Coordination Committee	Winnipeg, Manitoba
16.07.02	Chuck Sanderson, Executive Coordinator	Manitoba Emergency Measures Organisation (MEMO)	Winnipeg, Manitoba
	Rick Bowering, Manager, Surface Water Management	MEMO	Winnipeg, Manitoba
	Hon Steve Ashton,	Minister for Transportation and Government Services	Winnipeg, Manitoba
	Andrew Horosko	Deputy Minister for Transportation	Winnipeg, Manitoba
18.07.02	Ron Martin, Emergency Coordinator		Vancouver, BC
	Jack McGee, President	Justice Institute of British Columbia (JIBC)	Vancouver, BC
	Bob Aldcorn, Deputy Director	JIBC	Vancouver, BC
	Peggy John, Manager, PR	JIBC	Vancouver, BC
	Heather Lyle, Coordinator	JIBC	Vancouver, BC

Date	Witness	Organisation	Location
19.07.02	Peter Fuglem, Director	British Columbia Forest Fires Operations Centre	Victoria, BC
	John Flanagan, Fire Management Research Analyst	British Columbia Forest Fires Operations Centre	Victoria, BC
	Bob Bugslag, Deputy Director	Provincial Emergency Program (PEP)	Victoria, BC
	Mr Arnie Hamilton, MLA	British Columbia Legislative Assembly	Victoria, BC
	Mr Brian Kerr, MLA	British Columbia Legislative Assembly	Victoria, BC
06.08.02	Vince Hughes	Bureau of Meteorology	Port Hedland, WA
	Kerry Angel, Coordinator	Port Hedland State Emergency Service	Port Hedland, WA
	Peter Angel, Deputy Coordinator	Port Hedland State Emergency Service	Port Hedland, WA
	Richard O'Connell, Manager Public Affairs	BHP Billiton	Port Hedland, WA
	John Newman	BHP Billiton	Port Hedland, WA
07.08.02	Michael Cummings, Captain	Port Hedland Fire and Rescue Service	Port Hedland, WA
	Staff	Port Hedland Fire and Rescue Service	Port Hedland, WA
	Steve Matthews	FESA	Port Hedland, WA
	Peter Cann	FESA	Port Hedland, WA
	Yvonne Donaldson, Deputy Commander	Volunteer Marine Rescue Service	Port Hedland, WA
	Members	Volunteer Marine Rescue Service	Port Hedland, WA

Date	Witness	Organisation	Location
07.08.02 <i>cont.</i>	Ron Thompson, Captain	South Hedland Fire and Rescue Services	Port Hedland, WA
	Staff	South Hedland Fire and Rescue Services	Port Hedland, WA
	Frank Audas, Senior Sergeant	WA Police Service	Port Hedland, WA
	Brent Stephen Rudler, Mayor	Town of Port Hedland	Port Hedland, WA
	Councillors	Town of Port Hedland	Port Hedland, WA
08.08.02	Sai Lim, Administrator	Yandeyarra Community	Yandeyarra, WA
	Willie Jumbo, Chairperson Mugarinya Community Association	Yandeyarra Community	Yandeyarra, WA
	Linda Dorendorff, Committee Coordinator	Pilbara Indigenous Women's Aboriginal Corporation Committee	Yandeyarra, WA
	Community Members	Yandeyarra Community	Yandeyarra, WA
09.08.02	Kim Sadlier, Sergeant	WA Police Service	Karratha, WA
	Ivan Dickie, Senior Sergeant	WA Police Service	Karratha, WA
	Rob Cox, Area Manager	FESA	Karratha, WA
	Peta Nottle, Director of Nursing	Nickol Bay Hospital	Karratha, WA
	Di Ferguson	Community Services	Karratha, WA
	Colin Elliott, Deputy Local Manager	State Emergency Service	Karratha, WA
	Roy Gillespie, Manager of Environment & Safety	Dampier Port Authority	Karratha, WA

Date	Witness	Organisation	Location
09.08.02 <i>cont.</i>	Eddie Marsland, Emergency Services Coordinator	Robe River Iron Associates	Karratha, WA
	Peter Lumbus	Airservices, Airport Fire Services - ARFFS	Karratha, WA
	Gary Gifford, Regional Director Pilbara/ Kimberley	FESA	Karratha, WA
	Guy Thompson, LEMC Chairman and Director Technical & Development Services	Shire of Roebourne	Karratha, WA
26.08.02	David Wright, Special Projects, Disaster Operations	Department of Emergency Services	Brisbane, QLD
	Tony O'Rourke, Acting Executive Director, Strategic & Executive Services	Department of Emergency Services	Brisbane, QLD
	Wayne Ripper, Director, Disaster Operations	Department of Emergency Services	Brisbane, QLD
	Carolyn Honeywill, Acting Director, Disaster Mitigation Unit	Department of Emergency Services	Brisbane, QLD
	Graeme Nicholas, Deputy Director Disaster Operations	Department of Emergency Services	Brisbane, QLD
	Peter Wojciechowski, Manager DGSM (Chem Unit)	Department of Emergency Services	Brisbane, QLD
27.08.02	Ian Rector, Director	State Emergency Service / Volunteer Emergency Management	Brisbane, QLD
	Leo McNamara, Executive Director Operations	Queensland Ambulance Service (QAS)	Brisbane, QLD

Date	Witness	Organisation	Location
27.08.02 <i>cont.</i>	Hon Mike Reynolds AM MP	Minister For Emergency Services	Brisbane, QLD
	Chris Maguire, Executive Manager, Special Operations	Fire & Rescue Services	Brisbane, QLD
29.08.02	Wayne Coutts	State Emergency Service	Cairns, QLD
	Dr Linda Anderson-Berry	James Cook University	Cairns, QLD
	Staff	State Emergency Service	Cairns, QLD
	Staff/Members	Cairns City Council	Cairns, QLD
02.09.02	Bruce Esplin, Emergency Services Commissioner	Department of Justice	Melbourne, VIC
	Superintendent Murray Adams, State Emergency Response Officer	Victorian Police	Melbourne, VIC
	James Edis, Senior Legal Policy Officer	Office of the Emergency Services Commissioner	Melbourne, VIC
	Leo Van Der Toorren, Deputy Director	Office of the Emergency Services Commissioner	Melbourne, VIC
03.09.02	Dudley McArdle, Director	Emergency Management Australia (EMA)	Mt Macedon, VIC
	Morrie Bradley, Director	EMA	Mt Macedon, VIC
12.03.02	Andy Farrant, General Manager	Country Arts WA	Perth, WA
19.03.02	Alistair Bryant, Director General	Department of Culture and the Arts	Perth, WA
	Ellis Griffiths		
28.04.03	Bernice Gerrand Manager, Community and Cultural Development	Australia Council	Sydney, NSW

Date	Witness	Organisation	Location
28.04.03 <i>cont.</i>	Brett Johns, Arts Advisor to Premier	Government of New South Wales	Sydney, NSW
	Michael Goss	NSW Arts	Sydney, NSW
29.04.03	Charles Parkins, Artistic Director	Hothouse Theatre	Albury
	Chris Pidd, Regional Arts Development Officer	Murray Arts	Wodonga VIC
30.04.03	Narelle Vogel, Cultural Development Officer	Albury City Council	Albury NSW
01.05.03	Margaret Brickhill, President	Wangaratta Arts Council	Wangaratta, Vic
	David Briggs, RADO	North Eastern Victoria	Wangaratta, Vic
02.05.03	Giacomina Pradolini, Manager	Public Galleries Association of Victoria	Melbourne, Vic
	Peter Matthews, General Manager	Regional Arts Victoria	Melbourne, Vic
	Judy Spokes, Executive Officer	Cultural Development Network (Vic)	Melbourne, Vic
03.05.03	Debra Jefferies, General Manager	Regional and International, Arts Victoria	Melbourne, Vic
	Celia Roach	Victorian College of the Arts	Melbourne, Vic

1.4 Investigative Travel

During 2002/03, the Committee undertook investigative travel to regional Western Australia, interstate and overseas. As part of the Emergency Services Legislation inquiry, the Committee attended the 12th World Conference on Disaster Management in Canada and visited emergency management organisations in Ontario, Manitoba and British Columbia.

The Conference was attended by more than 800 delegates from all around the world and enabled the Committee to speak personally with the world's leading emergency management professionals.

At the Conference, the Committee was represented by:

Mr Larry Graham, MLA (Deputy Chair)
Ms Sue Walker, MLA
Mr Tony O'Gorman, MLA
Mr Michael Baker, Principal Research Officer

As part of the conference, the Committee attended a wide range of seminars and workshops, in areas such as:

- Crisis Communications - An Overview in Setting Up a Crisis Communications Plan;
- How to Begin a Disaster Recovery Planning Program;
- From Contingency to Continuity - The Evolution of Disaster Management Where Have We Been? - Where Are We Going?;
- Critical Infrastructure Protection and Emergency Management;
- The FIVE Phases of Emergency Management; and
- The New York Experience.

Due to the events in New York on September 11, 2001 there was a strong focus at the conference on responses to terrorist attack. This gave the opportunity for the Committee to speak to people who were at the "cutting edge" of anti-terrorist responses.

Following the four day conference, the Committee held briefings with emergency management professionals in Ontario, Manitoba and British Columbia. The people the Committee spoke to are listed above in Table 1.3.

1.5 Reports Tabled

The Committee tabled 1 substantive report during the period 1 July 2002 - 30 June 2003. This report, tabled on 7 November 2002, was entitled *Emergency Services Legislation in Western Australia*.

(a) Emergency Services Legislation

The Committee undertook an inquiry into emergency services legislation and emergency management in Western Australia. The inquiry leading to this report was initiated by the Committee following recent world events and the regular nature of emergencies faced by Western Australian citizens including cyclones and bushfires.

The Committee reported four key findings and made one recommendation, which was that the Government give a high priority to an Emergency Management Act. The Committee took the unusual step of providing the Government with detailed drafting instructions and recommended that they be used as the basis for the proposed legislation.

The Government responded positively to the report on 28 May 2003. In doing so, the Minister for Emergency Services said:

The Government welcomes this report and believes it is the best opportunity that the emergency management sector has had to gain comprehensive emergency management legislation for Western Australia.¹

At the time of writing this report no legislation has been introduced into the Legislative Assembly.

1.6 Work in Progress

(a) Inquiry into the Arts in Regional Western Australia

That the Committee examine, report and make recommendations on the economic, cultural and social impact of the Arts in regional Western Australia. The Committee will pay particular attention to:

- the benefits of the Arts to regional Western Australia;
- the level of local content in the Arts;
- the level of employment generated by the Arts;
- the impact and effectiveness of government funding of the Arts; and
- the impact and effectiveness of arts festivals to the state and regions.

At the end of the reporting period, it was the Committee's intention to report its findings to the Legislative Assembly on or before April 2004. Extended travel into regional Western Australia is likely to extend that deadline.

1 Ministerial Response, Tabled Paper 868, 28 May, 2003

The Committee called publicly for submissions in February 2003 by placing advertisements in the State-wide press, as well as in all major regional newspapers. By 30 June, the Committee had received 20 substantial submissions as a result of the advertisements and had dozens of inquiries.

The Committee held informal briefings with the Department of Culture and the Arts and Country Arts Western Australia in Perth, prior to visiting regional NSW and Victoria. Again, all of the people the Committee spoke with on these investigative trips are listed in Table 1.3.

The first formal hearings for the Arts inquiry were held in Mandurah on 16 June, 2003. It is the Committee's intention to hold informal meetings and formal public hearings in Karratha, Derby, Broome, Geraldton, Albany, Kalgoorlie, Esperance, Bunbury and Kellerberrin. Formal hearings will also be held in Perth towards the end of the inquiry.

(b) Rehabilitation in Prisons Inquiry

Intended to follow the inquiry into Arts in regional Western Australia, the Committee adopted terms of reference for an inquiry into Rehabilitation in Prisons. The terms of reference read:

That the Committee examine, report and make recommendations on the effectiveness of rehabilitation programs in prisons in Western Australia, with particular reference to:

- the current recidivism rates in Western Australia, by prison and by offence and comparative recidivism rates in similar jurisdictions;
- the management structures responsible for rehabilitation programs;
- the resourcing of rehabilitation programs, including facilities and staffing;
- the role that prison officers play in rehabilitation, including selection processes and provision of training; and
- the review processes for rehabilitation programs, and specifically the methods by which programs are evaluated and how the results are reported.

At the end of the reporting period, it was the Committee's intention to report its findings to the Legislative Assembly on or before 30 June 2004. The progress of this inquiry will depend on the successful conclusion of the Arts in Regional Western Australia inquiry.

CHAPTER 2 FINANCIAL STATEMENT

The Community Development and Justice Standing Committee does not have its own formal budget and is funded out of the budget of the Legislative Assembly. Approval for major expenditures is required on a case-by-case basis and is entirely at the discretion of the Speaker.

The Committee's expenditure for the financial year 2002/2003 (in accordance with Standing Order 276) is detailed below:

Expenditure Item	\$
Advertising	2 000
Conference Fees	1 800
Miscellaneous	100
Printing	1 900
Protocol	700
Travel	
Members' Fares	48 200
Members' Allowances	28 700
Staff Fares	22 200
Staff Allowances	12 600
Witness Expenses	0
TOTAL	118 200

Notes:

- Figures rounded off to nearest \$100.
- Salaries of committee staff are not included.
- Costs of shared administrative expenses, including lease costs for committee accommodation, not included.